This Citizens Guide and Performance Dashboard is intended to provide the general public with a brief but meaningful presentation on the finances of the County, with emphasis placed on the General Fund, long-term debt and legacy costs associated with pensions and retiree health care. The information presented herein represents amended budget amounts for 2017, recommended budget amounts for 2018 as well as forecasted amounts for 2019 and 2020. The adopted 2017 budget is available on the County's web site at www.macombgov.org. Questions and comments regarding the Citizens Guide and Performance Dashboard may be directed to the Finance Department at 586-469-5250.

Overview of the County

Macomb County was incorporated in 1818 and includes an area of 482 square miles with the county seat located in the city of Mt. Clemens. The County operates under a Home Rule Charter that provides for both executive and legislative branches of government. The executive branch is directed by an elected County Executive, who serves as the Chief Administrative Officer of the County and directs the operations of all departments except the Sheriff, Prosecuting Attorney, Public Works, County Clerk/Register of Deeds, the Circuit and District Courts and the Board of Commissioners, which are all operated by separately elected officials. The legislative branch is directed by a 13 member elected Board of Commissioners. The County provides many services to residents, including law enforcement, administration of justice, community development and enrichment, parks and recreation and human services.

The Budget Process

The annual budget serves as the foundation for the County's financial planning and fiscal control for the upcoming year. The Appropriations Ordinance adopted by the Board of Commissioners represents the legal authorization for County agencies to procure goods and services. The County's budgetary practices and controls are governed by both County Charter and Public Act 2 of 1968, more commonly known as the Uniform Budgeting and Accounting Act. Each require that the budget be balanced, which means that budgeted appropriations cannot exceed the total of budgeted revenues and available fund balance reserves in any individual fund.

The majority of the funds and activities of the County are accounted for on a fiscal year that ends on December 31. The County is somewhat unique in that it also has certain Special Revenue and Enterprise funds that are accounted for on a fiscal year that ends on September 30. The County Charter requires the County Executive to submit a comprehensive balanced budget to the Board of Commissioners at least 90 days before the beginning of each fiscal year. Budget worksheets are distributed to department heads and elected officials approximately 180 days before the beginning of the fiscal year and returned to the Finance Department 4-6 weeks later. The information is compiled and a recommended budget is submitted to the Board of Commissioners no later than 90 days before the beginning of the upcoming budget year. The budget is discussed further over the next 45-60 days, including formal discussions with the Finance Committee during that time. A public hearing is held approximately two weeks before the first day of the new budget year and the final budget is adopted by the Board of Commissioners prior to the beginning of the fiscal year. Appropriations approved by the Board of Commissioners are considered maximum spending authority and not a mandate to spend the entire amount appropriated. As a result, this allows for further savings to be achieved throughout the year.

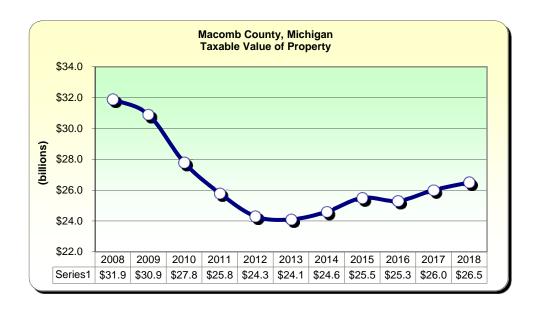
Budget Adjustments

Transfers between budget centers must be approved by the Board of Commissioners regardless of amount. Transfers between line items within any budget center within any fund that exceed the lesser of \$35,000 or 5% of the total appropriations approved for the budget center in question must be approved by the Board of Commissioners. Multiple related expenditures shall be aggregated and are subject to the same parameters described above for any one budget

year. Internal service costs may be transferred between funds and budget centers regardless of amount without prior approval of the Board of Commissioners.

Budget and Forecast Assumptions

Property taxes account for approximately 16.8% of revenues across all funds and are the primary source of revenue for the General Fund (53.2% for 2018). The County enjoyed healthy increases in taxable values of 6% per year, on average, from the mid 1990s through the mid 2000s. Taxable values began to stagnate in 2008 and declined 24.5% from that time through the end of 2013. Since the decline ended in 2013, taxable values have increased 7.9%. Taxable values are estimated to increase 2% in 2018. Each 1% change in property values equates to approximately \$1.0 million in property tax revenue to the General Fund. Health care costs for 2017 are expected to increase 4%. The taxable value of property for the past ten years along with next year's projection is presented below.



Operations at a Glance

The County provides many valued services to its residents. These activities are accounted for in many different funds. The General Fund is the main operating fund of the County and is used to account for functions that are financed primarily by property taxes and other general revenue such as State Revenue Sharing, liquor tax and interest. Special Revenue and Enterprise funds are used to account for activities that are funded primarily by State and Federal grants and charges for services. Amended budget information for 2017 and recommended budget information for 2018 for all budgeted funds is presented on the following two pages.

Macomb County, Michigan Budgeted Revenues and Expenditures - All Funds (As Amended) Fiscal 2017

		Major Funds			
	General	Department	Community	Nonmajor	
	Fund	of Roads	Mental Health	Funds	Total
Revenues					
Property Taxes	\$ 117,561,032	\$ -	\$ -	\$ 1,113,754	\$ 118,674,786
Intergovernmental	36,096,273	92,113,309	9,452,628	62,748,551	200,410,761
Charges for Services/Reimb	41,849,819	2,511,500	187,653,561	73,316,318	305,331,198
Indirect Cost Allocation	14,516,589	-	55,093	-	14,571,682
Other Sources	2,220,614	1,385,069	44,236	1,002,694	4,652,613
Transfers In	8,153,000		4,050,942	37,078,102	49,282,044
Total Revenues	220,397,327	96,009,878	201,256,460	175,259,419	692,923,084
Expenditures					
Salaries & Wages	83,481,689	16,751,001	17,298,235	41,797,438	159,328,363
Fringe Benefits	50,973,492	15,505,320	11,623,892	23,145,807	101,248,511
Supplies & Commodities	29,708,735	6,021,897	21,853,520	46,094,272	103,678,424
Road Construction & Maintenance	-	63,583,237	-	-	63,583,237
Contract Services	7,371,500	4,545,500	148,496,729	27,482,397	187,896,126
Internal Services	5,180,415	-	1,895,176	7,531,375	14,606,966
Capital Outlay	1,974,595	4,116,300	88,908	2,785,593	8,965,396
Debt Service	-	-	-	27,383,266	27,383,266
Transfers Out	56,204,050	195,769		2,204,818	58,604,637
Total Expenditures	234,894,476	110,719,024	201,256,460	178,424,966	725,294,926
Net Decrease in Fund Balance	(14,497,149)	(14,709,146)	-	(3,165,547)	(32,371,842)
Fund Balance, Beginning of Year	61,634,476	63,385,652	5,682,790	21,642,604	152,345,522
Fund Balance, End of Year	\$ 47,137,327	\$48,676,506	\$ 5,682,790	\$ 18,477,057	\$ 119,973,680

Macomb County, Michigan Budgeted Revenues and Expenditures - All Funds (As Recommended) Fiscal 2018

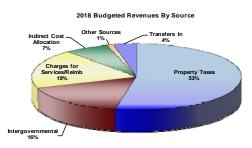
Major Funds General Department Community Nonmajor Fund of Roads Mental Health **Funds Total** Revenues **Property Taxes** \$ 119,965,426 1,871,913 \$ 121,837,339 Intergovernmental 36,090,647 107,431,390 9,360,194 59,753,541 212,635,772 Charges for Services/Reimb 43,177,135 2,344,000 170,399,366 54,650,823 270,571,324 15,245,889 Indirect Cost Allocation 66,150 15,312,039 Other Sources 2,380,594 1,360,267 306,450 20,681,035 24,728,346 Transfers In 8,063,000 3,994,632 37,035,132 49,092,764 **Total Revenues** 224,922,691 111,135,657 184,126,792 173,992,444 694,177,584 Expenditures Salaries & Wages 87,001,669 17,247,214 15,721,646 43,309,961 163,280,490 Fringe Benefits 50,285,767 17,386,194 9,948,409 22,696,889 100,317,259 Supplies & Commodities 30,247,701 6,113,285 11,742,562 39,042,629 87,146,177 Road Construction & Maintenance 77,552,285 77,552,285 **Contract Services** 8,250,612 4,668,950 144,866,255 30,298,955 188,084,772 Internal Services 5,612,672 1,768,781 8,400,114 15,781,567 Capital Outlay 1,019,600 16,692,315 14,493,821 79,139 1,099,755 Debt Service 28,861,938 28,861,938 Transfers Out 46,456,873 511,217 1,562,569 48,530,659 228,874,894 137,972,966 175,272,810 726,247,462 **Total Expenditures** 184,126,792 Net Decrease in Fund Balance (3,952,203)(26,837,309)(1,280,366)(32,069,878)Fund Balance, Beginning of Year 47,137,327 48,676,506 5,682,790 18,477,058 119,973,681 Fund Balance, End of Year \$ 43,185,124 \$ 21,839,197 5,682,790 \$ 17,196,692 \$ 87,903,803

The General Fund

The General Fund is the primary operating fund of the County. It is responsible for funding virtually all law enforcement and justice functions, including the courts, juvenile justice, Sheriff, Prosecuting Attorney and support services such as Finance and Human Resources. The General Fund is also responsible for funding the majority of the operations of the County's other elected officials, including the County Executive, Clerk/Register of Deeds, Treasurer, Board of Commissioners and the Public Works Commissioner. A summary of revenues by source and expenditures by category and function are presented below.

Macomb County, Michigan General Fund Revenues By Source

	2016		2017		2018 Recommend		2019	2020	
		Actual	 Amended	Rec	ommend	_	Forecast	_	Forecast
Property Taxes	\$ 11	4,025,390	\$ 117,561,032	\$ 11	19,965,426	\$	122,359,734	\$	124,496,656
Intergovernmental	3	9,059,424	36,096,273	3	36,090,647		36,320,339		36,552,328
Charges for Services/Rein	4	2,878,508	41,849,819	4	13,177,135		43,383,750		43,568,275
Indirect Cost Allocation	1	4,461,742	14,516,589		15,245,889		15,248,751		15,257,452
Other Sources		2,566,966	2,220,614		2,380,594		2,380,594		2,380,594
Transfers In		8,063,243	8,153,000		8,063,000		8,063,000		8,063,000
Total	\$ 22	21,055,273	\$ 220,397,327	\$ 22	24,922,691	\$	227,756,168	\$	230,318,305

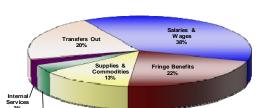


Macomb County, Michigan General Fund Expenditures By Category

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	2016	2017	2018	2019	2020
	Actual	Amended	Recommend	Forecast	Forecast
Salaries & Wages	\$83,008,260	\$ 83,481,689	\$87,001,669	\$ 88,546,905	\$89,615,038
Fringe Benefits	44,871,527	50,973,492	50,285,767	51,638,340	52,645,275
Supplies & Commodities	26,557,766	29,708,735	30,247,701	30,131,148	30,229,560
Contract Services	6,868,176	7,371,500	8,250,612	8,266,321	8,280,666
Internal Services	5,846,654	5,180,415	5,612,672	5,678,965	5,744,123
Capital Outlay	1,391,904	1,974,595	1,019,600	998,600	1,023,600
Transfers Out	63,089,748	56,204,050	46,456,873	57,710,826	50,346,986
Total	\$ 231,634,035	\$ 234,894,476	\$ 228,874,894	\$ 242,971,105	\$ 237,885,248

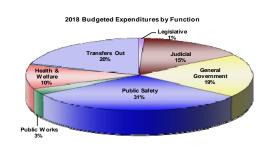


2018 Budgeted Expenditures By Category

Note: Capital outlay comprises of less than 1% of the total

Macomb County, Michigan General Fund Expenditures By Function

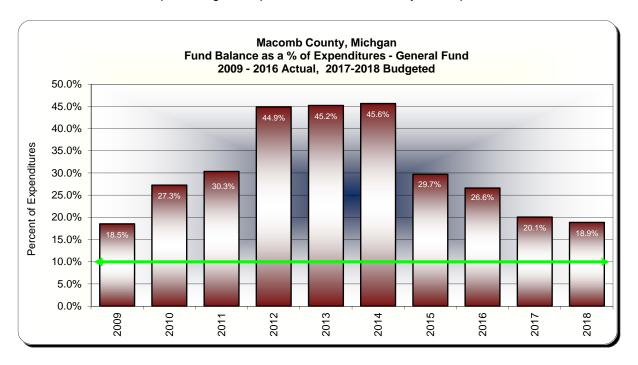
	2016	2017	2018	2019	2020
	Actual	Amended	Recommend	Forecast	Forecast
Legislative	\$ 1,234,851	\$ 1,790,924	\$ 1,702,622	\$ 1,725,348	\$ 1,745,435
Judicial	31,182,103	34,312,621	34,370,558	35,048,386	35,514,256
General Government	43,990,321	42,026,762	44,038,312	44,639,000	45,252,877
Public Safety	64,993,982	69,085,013	71,159,267	72,257,342	73,034,772
Public Works	5,339,112	6,676,884	6,511,090	6,636,715	6,734,450
Health & Welfare	20,412,014	22,823,627	23,616,572	23,954,888	24,232,872
Capital Outlay	1,391,904	1,974,595	1,019,600	998,600	1,023,600
Transfers Out	63,089,748	56,204,050	46,456,873	57,710,826	50,346,986
Γotal	\$ 231,634,035	\$ 234,894,476	\$ 228,874,894	\$ 242,971,105	\$ 237,885,248



Note: Capital outlay comprises of less than 1% of the total

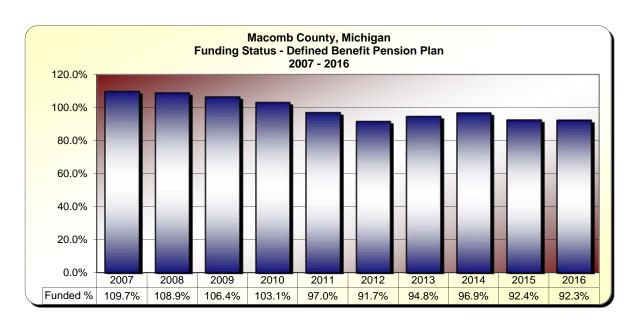
The General Fund (concluded)

<u>Fund Balance -</u> Preservation of fund balance is critical for the future. The County has prided itself on maintaining a healthy level of fund balance in its various operating funds. Industry guidelines recommend a fund balance of approximately 10% - 15% of annual expenditures in any given fund. The audited General Fund balance of \$61.6 million as of December 31, 2016 represented 26.6% of 2016 expenditures. The ratio is expected to decrease to approximately 20.1% by the end of fiscal 2017 and 18.9% by the end of fiscal 2018 as a result of significantly higher than originally forecasted contributions over the next three years to the County's capital improvement plan. A graphical representation of the level of fund balance as a percentage of expenditures for the last 10 years is presented below.

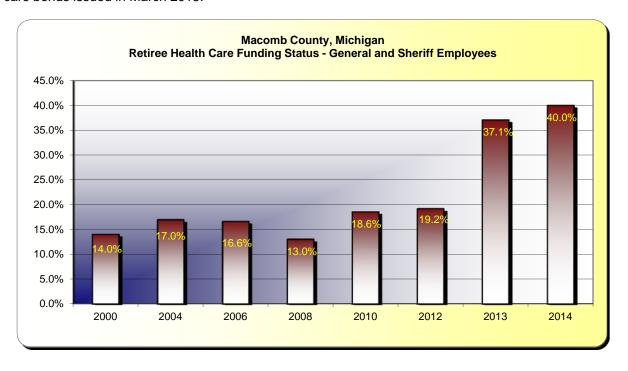


Unfunded Liabilities

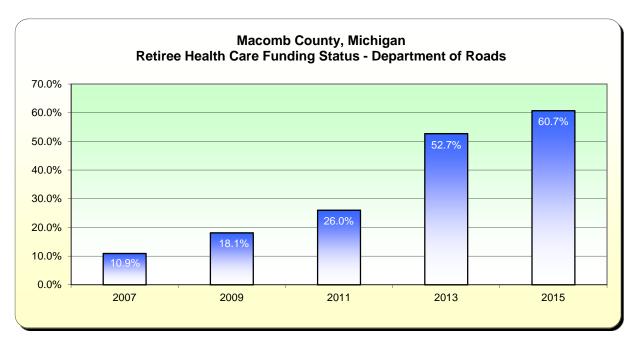
<u>Defined Benefit Pension Plan</u>- The County sponsors and administers the Macomb County Employees' Retirement System (the "System"), a single employer defined benefit plan covering substantially all County employees. The System was established in accordance with state statutes to provide retirement benefits for the employees of the County and its several offices, boards and departments, including the County Road Commission. As of December 31, 2016, the date of the most recent actuarial valuation, the plan was 92.3% funded. The actuarial accrued liability was \$1,019,137,859 and the actuarial value of plan assets was \$940,494,250, resulting in an unfunded liability of \$78,643,609. The funding status for the last 10 years is presented on the following page.



<u>Retiree Health Care</u> - The County sponsors a single employer postretirement healthcare plan for retirees and their spouses. Hospitalization insurance is provided through insurance companies, whose premiums are based on the benefits paid during the year. As of December 31, 2014, the date of the most recent actuarial valuation, the plan was 40% funded. The actuarial accrued liability for benefits was \$435,124,093 and the actuarial value of assets in the plan was \$174,132,994, resulting in an unfunded actuarial accrued liability of \$260,991,099. It is important to emphasize that the most recent actuarial valuation does not take into account the County's contribution of \$321,636,883 for the year ended December 31, 2015. The contribution was possible as a result of bond proceeds received as a result of the 2015 retiree health care bonds issued in March 2015.

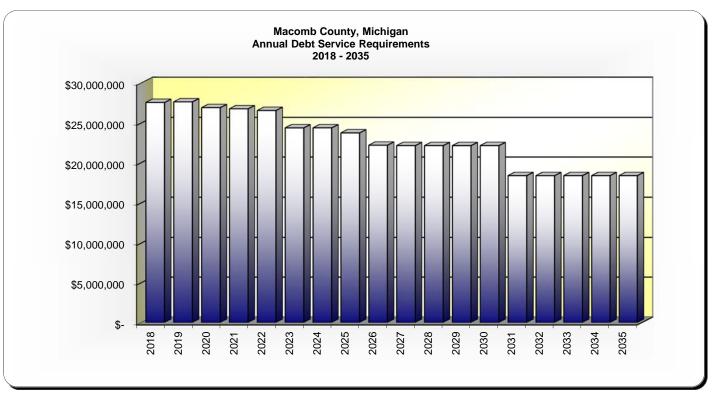


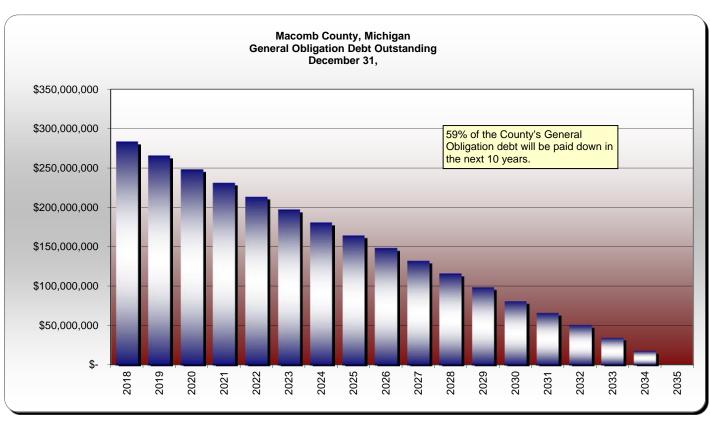
<u>Retiree Health Care (concluded)</u> - The County also sponsors a multiple employer plan administered by the Michigan Employers' Retirement System (MERS) for those who retired from the Department of Roads. Hospitalization insurance is provided through insurance companies, whose premiums are based on the benefits paid during the year. As of December 31, 2015, the date of the most recent actuarial valuation, the plan was 60.7% funded. The actuarial accrued liability for benefits was \$73,051,905 and the actuarial value of assets in the plan was \$44,338,622, resulting in an unfunded actuarial accrued liability of \$28,713,283.



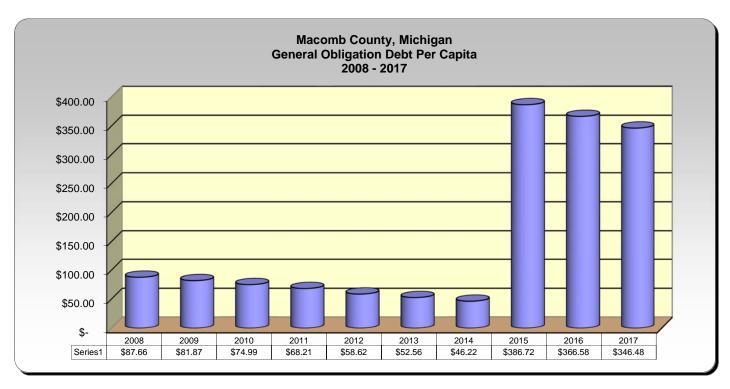
Long-Term Debt

The County's general obligation bonds are rated **AA+** by Standard & Poor's and **Aa1** by Moody's Investor Service. The County's outstanding general obligation debt supported by the primary government as of December 31, 2017 will be \$300,651,601 or \$346.48 per capita. All of the County's General Obligation Debt will be retired as of December 31, 2035. Annual debt service requirements and outstanding balances for the years 2018 – 2035 are presented on the following page.





A graphical representation of the County's general obligation debt per capita for the last 10 years is presented below.



Annual principal and interest payments by issue are presented below and following pages:

Name: Type: Issue Date: Original Issue Amount: Funding Source:	Ge	eneral Obligati 12/1/ \$2,875	ies 2005 Clemens Refunding neral Obligation, Limited Tax 12/1/2005 \$2,875,000 al Fund Unrestricted Revenues			Series 2012 PWK/WertzRefunding General Obligation, Limited Tax 3/1/2012 \$6,550,000 General Fund Unrestricted Revenues				General Obliga 10/	ation, L /1/2012 160,000)
Year	Principal		Interest			Principal Interest		Interest		Principal		Interest
2018	\$	280,000	\$	28,909	\$	515,000	\$	84,550	\$	1,360,000	\$	253,825
2019		300,000		16,799		560,000		73,800		1,395,000		226,625
2020		210,000		5,250		535,000		62,850		1,410,000		198,725
2021		-		-		575,000		50,313		1,455,000		170,526
2022		-		-		565,000		36,063		1,495,000		141,425
2023		-		-		575,000		21,812		1,510,000		109,656
2024		-		-		585,000		7,312		1,555,000		75,681
2025		-		-		-				1,550,000		38,750
	\$	790,000	\$	50,958	\$	3,910,000	\$	336,700	\$	11,730,000	\$	1,215,213

Name: Series 2012 Bridge Refunding
Type: General Obligation, Limited Tax
Issue Date: 11/1/2012
Original Issue Amount: \$2,265,000

\$2,265,000
General Fund Unrestricted Revenues

Series 2014 MTB/YTH Refunding General Obligation, Limited Tax 9/1/2014 \$15,155,000

General Fund Unrestricted Revenues

Series 2015 Central Campus Renovations General Obligation, Limited Tax 6/4/2015 \$44,210,000

General Fund Unrestricted Revenues

Year Principal Interest Principal Interest Principal Interest 2018 \$ 470,000 20,100 \$ 1,860,000 363,400 2,510,000 1,228,398 2019 535,000 10,700 1,910,000 288,000 2,565,000 1,171,236 2020 2,020,000 209,400 2,635,000 1,099,649 2021 2,120,000 126,600 2,705,000 1,033,074 2022 2,105,000 42,100 964.474 2,770,000 2023 2,870,000 865.524 2024 748,324 2.990.000 2025 3,110,000 626,324 2026 3,220,000 515,824 2027 3,320,000 414,404 2028 3,430,000 304,689 2029 3,545,000 188,272 2030 3,670,000 64,225 30,800 10,015,000 1,029,500 39,340,000 9,224,417

Name: Type: Issue Date: Original Issue Amount: Funding Source:

Funding Source:

Series 2015 Retiree Health Care General Obligation, Limited Tax 3/11/2015 \$263,555,000

See note below

Series 2007 MDOT Loan
General Obligation
11/14/2008
\$477,720
General Fund Unrestricted Revenues

Series 2010 MDOT Loan
General Obligation
10/1/2010
\$495,000
General Fund Unrestricted Revenues

Year	Principal	Interest	Р	rincipal	Interest	Р	rincipal	Ir	nterest
2018	\$ 9,905,000	\$ 8,479,854	\$	49,912	\$ 5,195	\$	50,910	\$	4,197
2019	10,080,000	8,308,400		49,491	499		51,928		3,178
2020	10,295,000	8,090,570		-	-		52,967		2,140
2021	10,545,000	7,842,358		-	-		54,025		1,079
2022	10,830,000	7,558,908		-	-		-		-
2023	11,145,000	7,246,138		-	-		-		-
2024	11,485,000	6,903,318		-	-		-		-
2025	11,860,000	6,532,812		-	-		-		-
2026	12,250,000	6,138,348		-	-		-		-
2027	12,685,000	5,706,414		-	-		-		-
2028	13,155,000	5,233,770		-	-		-		-
2029	13,670,000	4,717,304		-	-		-		-
2030	14,230,000	4,160,116		-	-		-		-
2031	14,815,000	3,572,986		-	-		-		-
2032	15,465,000	2,918,756		-	-		-		-
2033	16,155,000	2,235,820		-	-		-		-
2034	16,865,000	1,522,416		-	-		-		-
2035	 17,610,000	777,657		-	 - _		-		
	\$ 233,045,000	\$ 97,945,945	\$	99,403	\$ 5,694	\$	209,830	\$	10,594

Note: Funding sources for the 2015 Retiree Health Care Bonds include General Fund unrestricted revenues as well as restricted source revenues received from granting agencies used to pay for employees' fringe benefits in certain grantfunded programs.

 Name:
 Series 2010 MDOT Loan
 Series 2014 MDOT Loan

 Type:
 General Obligation
 General Obligation

 Issue Date:
 10/29/2010
 7/1/2014

 Original Issue Amount:
 \$334,405
 \$472,500

 Funding Source:
 General Fund Unrestricted Revenues
 General Fund Unrestricted Revenues

Principal		In	terest	P	rincipal	Interest		
\$	33,929	\$	1,378	\$	36,381	\$	11,088	
	34,272		1,036		37,472		9,996	
	34,611		696		38,596		8,872	
	34,962		351		39,754		7,714	
	-		-		40,947		6,522	
	-		-		42,175		5,293	
	-		-		43,440		4,028	
	-		-		44,743		2,725	
	-		-		46,086		1,383	
¢	137 77/	\$	3 /61	\$	360 504	\$	57,621	
	\$	34,272 34,611 34,962 - - - -	34,272 34,611 34,962 - - - - -	34,272 1,036 34,611 696 34,962 351	34,272 1,036 34,611 696 34,962 351	34,272 1,036 37,472 34,611 696 38,596 34,962 351 39,754 - - 40,947 - - 42,175 - - 43,440 - - 44,743 - - 46,086	34,272 1,036 37,472 34,611 696 38,596 34,962 351 39,754 - - 40,947 - - 42,175 - - 43,440 - - 44,743 - - 46,086	

Total county debt service for 2018 through 2035 is as follows:

		Pri	ncipal Outstanding		
Year	Principal	Interest	Total		December 31,
2018	\$ 17,071,132	\$ 10,480,894	\$ 27,552,026	\$	283,580,469
2019	17,518,163	10,110,269	27,628,432		266,062,306
2020	17,231,174	9,678,152	26,909,326		248,831,132
2021	17,528,741	9,232,015	26,760,756		231,302,391
2022	17,805,947	8,749,492	26,555,439		213,496,444
2023	16,142,175	8,248,423	24,390,598		197,354,269
2024	16,658,440	7,738,663	24,397,103		180,695,829
2025	16,564,743	7,200,611	23,765,354		164,131,086
2026	15,516,086	6,655,555	22,171,641		148,615,000
2027	16,005,000	6,120,818	22,125,818		132,610,000
2028	16,585,000	5,538,459	22,123,459		116,025,000
2029	17,215,000	4,905,576	22,120,576		98,810,000
2030	17,900,000	4,224,341	22,124,341		80,910,000
2031	14,815,000	3,572,986	18,387,986		66,095,000
2032	15,465,000	2,918,756	18,383,756		50,630,000
2033	16,155,000	2,235,820	18,390,820		34,475,000
2034	16,865,000	1,522,416	18,387,416		17,610,000
2035	 17,610,000	777,657	18,387,657		-
	\$ 300,651,601	\$ 109,910,903	\$ 410,562,504		

Performance Dashboard

Fiscal Stability	4	2015		2016	Progress
General Fund Expenditures Per Capita	\$	281.10	\$	266.90	企
Fund Balance as % of Expenditures (General Fund)		29.7%		26.6%	=
General Obligation Debt Per Capita	\$	386.72	\$	366.58	Î
Funding Level - Pension Plan		92.4%		92.3%	–
Funding Level - Retiree Health Care Plan		37.1%		40.0%	Î
Bond Rating	Α	A+/Aa1	Α	A+/Aa1	<u>()</u>
% Change in Assessed Value of Property		10.7%		5.5%	•

Public Safety	2015	2016	Progress
Crimes against persons per thousand residents	5	5	①
Crimes against property per thousand residents	15	14	Û
Other crimes per thousand residents	37	42	•
Traffic crashes non-injury	19,468	19,942	1
Traffic crashes injuries or fatalities	5,394	5,469	•

Economic Strength	2015	2016	Progress
Unemployment Rate	6.0%	5.3%	Î
Residential Building Permits	1,884	1,881	-
Per Capita Personal Income	\$ 27,145	\$ 27,525	Û
Number of Homes Sold By Private Sale	11,763	15,222	仓