



Macomb  
Community  
Action

# **MACOMB COUNTY & THE MACOMB HOME CONSORTIUM**

## **2021 ANNUAL ACTION PLAN**

### **Executive Summary**

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# URBAN COUNTY OF MACOMB AND THE MACOMB HOME CONSORTIUM 2021 ANNUAL ACTION PLAN

## Executive Summary

### AP-05 Executive Summary - 91.200(c), 91.220(b)

#### 1. Introduction

Macomb County (County) is an Urban County which is comprised of 20 local units of government including the Villages of Armada, New Haven, and Romeo; the Townships of Armada, Bruce, Chesterfield, Harrison, Lenox, Macomb, Ray, Richmond, Shelby and Washington; and the Cities of Center Line, Eastpointe, Fraser, Mount Clemens, New Baltimore, Richmond and Utica. Inaugurated in 1982 in the Community Development Block Grant (CDBG) program, the County became a HOME participating jurisdiction (PJ) in 1992, and formed the Macomb HOME Consortium (MHC) in 2006, together with Roseville, Sterling Heights, and Clinton Township. During the 2013 program year, the County received its first allocation of funds through the Emergency Solutions Grant (ESG).

The 2021 Annual Action Plan (AAP) implements the County's 2019 - 2023 Consolidated Plan (Con Plan), effective from July 1, 2019 through June 30, 2023, and details the CDBG and ESG programs for the County, and the HOME program for the MHC. The 2021 AAP represents the third of the five program years covered under the Con Plan.

The Con Plan is designed to help local jurisdictions to assess their affordable housing and community development needs and market conditions, and to make data-driven, place-based investment decisions. The process serves as the framework for a community-wide dialogue to identify housing and community development priorities that align and focus funding from the CPD formula block grant programs: CDBG Program, HOME Investment Partnership (HOME) Program, ESG Program and other formula program funding administered by the U.S. Department of Housing & Urban Development (HUD). The Con Plan is carried out through an AAP, which provide a concise summary of the actions, activities, and the specific federal and non-federal resources that will be used each year to address the priority needs and specific goals identified by the Con Plan. Grantees report on accomplishments and progress toward Con Plan goals in the Consolidated Annual Performance and Evaluation Report (CAPER). As the Lead Agency for the MHC, the County is responsible for drafting and submitting the Con Plan. Members of the Consortium are responsible for submitting individual AAPs and CAPERS.

#### 2. Summarize the objectives and outcomes identified in the Plan

The demand for programs funded by CDBG, HOME and ESG remain greater than the available funds. As such, it is the intent of the County to address each of the goals identified in the Con Plan at least once

during the life of the Plan. The following is a list of the 2019 - 2023 goals that will be addressed in the 2021 AAP.

### **Make Available Appropriate Housing**

**Description:** Maintenance, preservation and development of housing (owner and renter) for low- to moderate income persons.

2021 Activities: 1) Minor Home Repair (CDBG); 2) Housing Rehabilitation (CDBG & HOME); 3) CHDO set-aside for development of new affordable housing – homebuyer or rental (HOME); and 4) Tenant Based Rental Assistance (HOME)

### **Improve Public Facilities and Infrastructure**

**Description:** The Con Plan will focus on maintaining and improving existing (and creating new) public facilities and improvements that primarily serve low- to moderate-income persons, or which are located in eligible neighborhoods.

2021 Activities: 1) Center Line – Playground Replacement; 2) Chesterfield Twp. – Senior Citizen Playground – Phase 2; 3) Eastpointe – Almond Street Reconstruction; 4) Harrison Township – Union Lake Sidewalks; 5) Macomb Township – ADA Sidewalk Ramp Installation; 6) City of Richmond – Senior Center Door Replacement; and 7) Shelby Township – 24 Mile Road Sidewalk Installation Project

### **Address the Needs of Homeless & At-Risk Families**

**Description:** Homelessness remains an issue in Macomb County. This includes those who are sporadically homeless, temporarily housed, illegally squatting in foreclosed properties, or who have special needs.

2021 Activities: 1) Homeless Shelters: MCREST, and Turning Point (CDBG); 2) Rapid Rehousing (ESG); and 3) Shelter Operations (ESG)

### **Provide and Expand Human Services**

**Description:** Feedback indicated a strong need for improved human services, particularly as they relate to homeless individuals and families, victims of domestic violence, abused children, senior citizens and single parent households. Those affected spend inordinate amounts of time seeking essential services only to find them not offered or inaccessible.

2021 Activities: 1) Senior Activity Programs: Chesterfield Twp., Macomb Twp., Ray Twp., Richmond and Shelby Twp.; 2) Large Print Books: Utica; 3) Dial-A-Ride: Harrison Twp. ; 4) Armada PAL will provide summer activities for children of LMI families to; 5) Care House will assist abused children; 6) Samaritan House and the Shelby Lions Club will provide food assistance to LMI families; 7) Wigs for Kids will provide

wigs and supportive services to LMI families; 8) Interfaith Volunteer Caregivers will assist seniors with indoor and outdoor chores; and 9) Macomb Community Action will provide seniors with grass cutting and snow removal services. All of these activities will be funded through CDBG.

### **Expand Planning, Grant Management and Capacity**

**Description:** The plan participants and members of the Macomb HOME Consortium recognize that implementing this plan is one of many efforts being undertaken to improve the quality of life of Macomb County residents, as such, activities that address multiple objectives and align with other local, regional, and state programming, plans, and policies is a priority.

1) ESG funds equal to 7.5% for grant administration; 2) HOME funds equal to 10% for grant administration; and 3) CDBG funds equal to 20% of the grant have been dedicated to administration (includes County, Macomb Homeless Coalition, and the Fair Housing Center of Metropolitan Detroit).

### **3. Evaluation of past performance - This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.**

Funding decisions are based on compliance with the objectives listed in the 2019-2023 Consolidated Plan.

**Funding Application:** The request for funding application requires the proposed activity to align with the objectives of the Consolidated Plan.

**Application Review:** Applications are reviewed for completeness, fundability (compliance with a national objective), project feasibility, and capacity. Capacity, which takes into consideration past performance, is a major factor in the decision to fund a project.

**Outcome Measurements:** Subrecipient contracts and interdepartmental memorandums of understanding include agreed upon outcomes and performance indicators expected to be accomplished during the contract period. Failure to produce the expected outcomes, may jeopardize current funding and will be taken into consideration when evaluating future funding requests.

**Performance Reports:** Community Development Block Grant (CDBG) public service and Emergency Solutions Grant (ESG) subrecipients are required to submit progress reports on a quarterly basis. Home Investment Partnership (HOME) CHDOs, HOME subrecipients, and CDBG communities are required to submit performance reports with each draw request. Reports are reviewed and feedback on performance is provided when appropriate. The performance reports are taken into consideration in subsequent years when evaluating capacity.

During the review of the County's 2019-2023 Consolidated Plan, the U.S. Department of Housing and Urban Development - Office of Fair Housing and Equal Opportunity noted that the County's Consolidated Plan did not focus enough funds to areas of low-income and minority concentration. Based on this

feedback, the County agreed to allocate CDBG bricks and mortar funds on a competitive basis. The scoring criteria for the competition would award higher points to projects that served areas of minority concentration. For the 2021 program year, seven (7) of the Urban County's twenty (20) communities submitted projects through the competition. The current available funding allowed the County to fund all seven projects (no applications were rejected). Two of the projects are located in the County's lowest-income and highest minority concentration areas (Center Line and Eastpointe). Of the \$849,330 made available through the competition, \$300,000 or 35% was awarded to these projects.

#### **4. Summary of Citizen Participation Process and consultation process**

Per the County's Citizen Participation Plan (CPP), the Annual Action Plan must be developed in consultation with citizens and stakeholders, and at least one public hearing will occur. Due to the social distancing restrictions in place because of COVID-19, most public hearings took place in a virtual format as allowed under Macomb County's current CPP. MHC members are responsible for developing their CDBG Annual Action Plans. CDBG funds are allocated to each community, which develops its own program in conformance with law and regulation, and in conformance with the Consolidated Plan. Macomb County and the MHC member communities must develop uses for HOME funding as well.

Each local community in the Urban County will meet this requirement in the following manner:

- A general community meeting is held early in the planning cycle. Communities receive essential program information, and are encouraged to ask questions and discuss concerns at this time.
- Each community will conduct its own public hearing to solicit citizen views on activities, and to provide eligibility, funding and other information essential to inform participation. These hearings must comply with the County's Citizen Participation Plan.

A public hearing will occur, at the County level, once the Annual Plan has been prepared, but prior to its submission for review and Board of Commissioner adoption.

In addition to the above, the County must consult with the local Continuum of Care regarding the use of ESG funds.

#### **5. Summary of public comments**

A summary of the comments received are provided as an attachment in in Section AD-26 "Citizen Participation Comments".

#### **6. Summary of comments or views not accepted and the reasons for not accepting them**

All comments were taken into consideration during the development of this plan.

#### **7. Summary**

The County's CPP describes the policies and procedures for involving citizens in the planning of the use of CDBG, HOME, and ESG funds. A copy of the CPP and summary of public comments is attached to this plan.

In an effort to broaden public participation beyond the requirements provided in the CPP, the following outreach efforts were made:

- 1) The Annual Action Plan (AAP) was sent to all homeless shelters located in Macomb County via email with a request to have the plan posted in areas that were accessible to their clients;
- 2) The AAP was sent to all Public Housing Authorities located in Macomb County via United States Postal Service with a request to have the plan posted in areas that were accessible to PHA clients;
- 3) Notice of the availability of the AAP was sent via email to all 20 communities that participate in the Urban County CDBG program as well as all of the service providers that applied for CDBG funding for the 2021 program year;
- 4) Notice of the AAP public hearing was sent to the Fair Housing Center of Metropolitan Detroit; and
- 5) The 2021 AAP was posted on the County's website for the required thirty (30) day public comment period.

## **Expected Resources**

### **AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)**

#### **Introduction**

Macomb County will primarily use the CDBG, HOME, and ESG program funds included in the following table to accomplish specific objectives identified in the 2019-2023 5-Year Consolidated Plan. The 2021 program year is the third in the current 5 Year Consolidated Plan.

**Pre-Award Costs:** As allowed under the Uniform Grant Guidance at 2 CFR 200.458, the Community Development Block Grant regulations at 24 CFR 570.200(h), and the HOME Investment Partnership Program regulations at 24 CFR 92.212, the County may incur costs prior to the effective date of its grant agreement. Pre-award cost are those incurred prior to the effective date of the Federal award directly pursuant to the negotiation and in anticipation of the Federal award where such costs are necessary for efficient and timely performance of the scope of work. Such costs are allowable only to the extent that they would have been allowable if incurred after the date of the Federal award an only with written

approval of the Federal awarding agency. The pre-award costs will not impact future grants.

**Anticipated Resources**

Program	Expected Amount Available			Narrative Description
	Annual Allocation:	Program Income:	Total:	
CDBG	\$1,878,057	\$40,000	\$1,918,057	These funds will leverage other public investments through community funds for infrastructure investments.
HOME	\$1,679,219	\$91,630	\$1,770,849	These funds will be distributed throughout the jurisdiction of the Macomb HOME Consortium to support housing needs of low- to moderate-income residents.
ESG	\$160,955	\$0	\$160,955	These funds will be used to support HMIS, Shelter Operations, and Rapid Rehousing.
Other	\$0	\$0	\$0	

**Table 1 - Expected Resources – Priority Table**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Community Development Block Grant funds will leverage additional resources as follows:

- Public Infrastructure & public facility projects will be supported with other funds from participating jurisdictions; and
- Rehabilitation funds will leverage Weatherization and other sources to expand the scope of rehabilitation assistance

HOME Investment Partnership Funds will leverage additional public and private investment:

- Homeownership investment will leverage funds from other agencies such as the Michigan State Housing Development Authority and other funds; and
- Rental projects supported by HUD will leverage additional funding from Federal Home Loan Bank programs, the application of Low Income Housing Tax Credits and corresponding private equity investment, private construction and acquisition financing; and other sources

HOME match requirements are achieved via in-kind support of numerous agencies, the donation of labor and materials on numerous homebuyer projects, and the application of payments in lieu of taxes for affordable housing developments in numerous communities. NOTE: On April 22, 2020 Macomb County, on behalf of the Macomb HOME Consortium, submitted a waiver request to the Detroit HUD Field Office pertaining to HUD memorandum dated April 10, 2020- Availability of Waivers and Suspensions of the

HOME Program Requirements in Response to the COVID-19 Pandemic. The County's waiver request included a reduction to the HOME matching requirement by 100% for the FY 2020 and FY 2021 program years as allowed by the HUD memorandum.

Emergency Solutions Grants will leverage additional investment as follows:

Additional funding resources will be leveraged through the 100% match requirement. Sources of match includes cash, HUD CoC grants, CDBG, private grants, and CSBG.



PROJECT ADMINISTRATOR	PROJECT NAME	CONSOLIDATED PLAN GOAL/OBJECTIVE				
		Make Available Appropriate Housing	Improve Public Facilities and Improvements	Address the Needs of Homeless & At-Risk Families	Provide and Exapnd Human Services	Planning & Admin
Macomb County	Senior Grass Cutting & Snow Removal				51,150.00	
Private Non- Profit	Armada PAL Camper Scholarship				2,100.00	
Private Non- Profit	Care House				53,179.25	
Private Non- Profit	Interfaith Volunteer Caregivers				9,994.50	
Private Non- Profit	MCREST			21,428.75		
Private Non- Profit	Samaritan House				14,805.75	
Private Non- Profit	Shelby Township Lions				5,000.00	
Private Non- Profit	Turning Point			20,861.75		
Private Non- Profit	Wigs 4 Kids				2,800.00	
Private Non- Profit	Macomb Homeless Coalition					10,200.00
Private Non- Profit	Fair Housing Center of Metropolitan Detroit					5,000.00
Center Line	Playground Equipment		150,000.00			
Chesterfield Township	Senior Center Programs				12,350.00	
Chesterfield Township	Senior Park - Phase 2		92,730.00			
Eastpointe	Almond Street Reconstruction		150,000.00			
Harrison Township	Dial-A-Ride				17,750.00	
Harrison Township	Union Lake Sidewalk Installation		150,000.00			
Macomb Township	Senior Center Programs				28,600.00	
Macomb Township	Sidewalk ADA Ramp Replacement		150,000.00			
Ray Township	Senior Center Director				1,250.00	
Richmond City	Senior Services Coordinator				1,990.00	
Richmond City	Senior Center Door Replacement		6,600.00			
Shelby Township	24 Mile Road Sidewalk Project		150,000.00			
Shelby Township	Senior Center Ipads				5,010.00	
Utica	Large Print Library Books				600.00	
Macomb County	Planning & Administration					360,411.40
Macomb County	Housing Rehabilitation Program Delivery	180,000.00				
Macomb County	Housing Rehabilitation	186,570.00				
Macomb County	Minor Home Repair	77,675.60				
	<b>GOAL/OBJECTIVE TOTAL</b>	<b>444,245.60</b>	<b>849,330.00</b>	<b>42,290.50</b>	<b>206,579.50</b>	<b>375,611.40</b>
	<b>ALL PROJECTS TOTAL BUDGET</b>	<b>1,918,057.00</b>				

2021 ESG BUDGET		
2021 ESG Formula Allocation (actual)		\$160,955.00
2021 ESG ACTIVITIES		
Program Administration		\$12,071.00
HMIS		\$5,000.00
Rapid Re-Housing (MCREST)		\$48,484.00
Shelter Ops (MCREST)		\$58,000.00
Shelter Ops (Turning Point)		\$37,400.00
<b>TOTAL ALL ESG ACTIVITIES</b>		<b>\$160,955.00</b>

2021 HOME Consortium Member Allocations									
Sources of Funds by Member	Member Share as %	Member Share in \$\$\$	10% Admin Share	3% Member Admin	Admin to County	15% CHDO	Available for Projects	Match Obligation*	
Clinton Township	19%	\$319,052	\$31,905	\$9,572	\$22,334	\$47,858	\$239,289	\$59,822	
Roseville	11%	\$184,714	\$18,471	\$5,541	\$12,930	\$27,707	\$138,536	\$34,634	
Sterling Heights	19%	\$319,052	\$31,905	\$9,572	\$22,334	\$47,858	\$239,289	\$59,822	
Urban County	51%	\$856,402	\$85,640		\$57,597	\$128,460	\$642,301	\$160,575	
<b>TOTAL</b>	<b>100.00%</b>	<b>\$1,679,219</b>	<b>\$167,922</b>	<b>\$24,685</b>	<b>\$143,237</b>	<b>\$251,883</b>	<b>\$1,259,414</b>	<b>\$314,854</b>	
<b>USES</b>	<b>Clinton Twp.</b>	<b>IDIS #</b>	<b>Roseville</b>	<b>IDIS #</b>	<b>St. Heights</b>	<b>IDIS #</b>	<b>Urban County</b>	<b>Total</b>	
Admin	\$9,572		\$5,541		\$9,572		\$143,237	\$167,922	
<b>PROJECTS</b>	<b>DESCRIPTION</b>			<b>CHDO/NON CHDO</b>				<b>Total</b>	
Sterling Heights	Housing Rehab			Non-CHDO				\$239,289	
Sterling Heights	CHDO Projects			CHDO				\$47,858	
Clinton Township	Housing Rehab			Non-CHDO				\$239,289	
Clinton Township	CHDO Projects			CHDO				\$47,858	
Roseville	Housing Rehab			Non-CHDO				\$138,536	
Roseville	CHDO Projects			CHDO				\$27,707	
Macomb County	CHDO Operating			CHDO				\$50,000	
Consortium Members	HOME Admin			Non-CHDO				\$167,922	
Macomb County	TBRA			Non-CHDO				\$300,000	
Macomb County	Housing Rehab			Non-CHDO				\$292,300	
Macomb County	CHDO Projects			CHDO				\$128,460	
							<b>HOME Grant Project Total</b>	<b>\$1,679,219</b>	
Macomb County Housing Rehabilitation								\$91,630	
							<b>Program Income Project Total</b>	<b>\$91,630</b>	
							<b>2021 TOTAL HOME BUDGET</b>	<b>\$1,770,849</b>	